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ANNEX

ANNEX

to the

COMMISSION DECISION

on the financing of Union actions and emergency assistance in the framework of the Internal Security Fund – the instrument for financial support for police cooperation, preventing and combating crime, and crisis management and the adoption of the work programme for 2019

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ANNEX

Work programme for 2019 for Union actions and emergency assistance in the framework of the Internal Security Fund – the instrument for financial support for police cooperation, preventing and combating crime, and crisis management

1. INTRODUCTION

On the basis of the objectives given in Regulation (EU) No 513/2014 of the European Parliament and of the Council of 16 April 2014 establishing, as part of the Internal Security Fund, the instrument for financial support for police cooperation, preventing and combating crime, and crisis management and repealing Council Decision 2007/125/JHA¹, this work programme contains, with regard to the Union actions², the actions to be financed and the budget breakdown for year 2019 as follows:

- a) for grants (implemented under direct management) (point 2),
- b) for procurement (implemented under direct management) (point 3),
- c) for actions implemented under indirect management (point 4),
- d) for other actions or expenditure (point 5).

Financial assistance to be provided in the event of an emergency situation³ is described in points 2 and 4.

1.1. Legal Basis

Regulation (EU) No 514/2014 of the European Parliament and of the Council of 16 April 2014 laying down general provisions on the Asylum, Migration and Integration Fund and on the instrument for financial support for police cooperation, preventing and combating crime, and crisis management⁴;

Regulation (EU) No 513/2014 of the European Parliament and of the Council of 16 April 2014 establishing, as part of the Internal Security Fund, the instrument for financial support for police cooperation, preventing and combating crime, and crisis management and repealing Council Decision 2007/125/JHA.

Entities established in Member States participating in the Internal Security Fund, the instrument for financial support for police cooperation, preventing and combating crime, and crisis management (hereinafter referred to as ISF-Police) can be beneficiaries of ISF-Police supported actions. These are all Member States with the exception of the United Kingdom and Denmark, entities established in the United Kingdom and Denmark can participate on a no-cost basis only.

All activities implemented under the work programme for 2019 shall respect and shall be implemented in line with the rights and principles enshrined in the Charter of Fundamental Rights of the European Union.

¹ OJ L 150, 20.5.2014, p. 93.

² Art. 8 of Regulation (EU) No 513/2014.

³ Art. 10 of Regulation (EU) No 513/2014.

⁴ OJ L 150, 20.5.2014, p. 112.

Consistency, complementarity and synergies with other Union instruments will be ensured. In accordance with Article 3(4) and Article 3(5) of Regulation (EU) No 514/2014, actions in relation with third countries will be carried out in synergy and coherence with other actions outside the Union supported from Union funds, in particular external assistance instruments. Such actions are identified and implemented in full coordination with the European External Action Service (EEAS) and relevant Commission external relations services, especially with Directorate General for International Cooperation and Development (DEVCO) throughout its numerous programmes and projects under the different instruments whereby actions on counter terrorism, organised crime, critical infrastructure protection etc. will help the actions foreseen in this Decision to be more effective, by reinforcing the internal-external security nexus. Likewise, actions will be implemented in full coordination with the Directorate-General for European Civil Protection and Humanitarian Aid Operations (ECHO) as far as humanitarian assistance is concerned. They will be fully consistent with and, where relevant, complement the Union’s humanitarian policy, and respect the principles set out in the European Consensus on Humanitarian Aid⁵.

1.2. Budget line

18 02 01 02
Prevention and fight against cross-border organised crime and better management of security related risks and crisis

Implementation arrangements	Budget line 18 02 01 02
Grants (including emergency assistance)	EUR 21 460 000
Procurement	EUR 20 050 002
Indirect management	EUR 500 000
Other actions and expenditure	EUR 990 000
TOTAL	EUR 43 000 002

1.3. Objectives pursued

<p>The general objective of ISF-Police instrument is to contribute to ensuring a high level of security in the Union.⁶</p> <p>Specific objectives⁷:</p> <ul style="list-style-type: none"> a) crime prevention, combating cross-border, serious and organised crime including terrorism, and reinforcing coordination and cooperation between law enforcement authorities and other national authorities of Member States, including with Europol or other relevant Union bodies, and with relevant third countries and international organisations; b) enhancing the capacity of Member States and the Union for managing effectively security-related risks and crises, and preparing for and protecting people and critical
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⁵ *The European Consensus on Humanitarian Aid*, Joint Statement by the Council and the Representatives of the Governments of the Member States meeting within the Council, the European Parliament and the European Commission 2008/C 25/01 (OJ C 25, 30.1.2008, p. 1).

⁶ Art. 3.1 of Regulation (EU) No 513/2014.

⁷ Art. 3.2 of Regulation (EU) No 513/2014.

infrastructure against terrorist attacks and other security-related incidents.

1.4. Expected results

- improved protection of citizens and infrastructures (both critical and public spaces) against terrorist threats, including from chemical, biological, radiological, nuclear and explosives incidents (CBRN-E) and emerging threats;
- increase in joint initiatives and operational actions on fighting organised criminal groups in relation to organised property crime;
- improved expertise in the area of drugs trafficking;
- reduced number of human beings subject to trafficking;
- increased cross-border police cooperation;
- better and more expertise on cybercrime in law enforcement agencies EU-wide;
- improved handling of encrypted evidence when encountered by law enforcement agencies in criminal investigations;
- economies of scale in the area of cybercrime training;
- increased capacity to work across borders on cybercrime thanks to law enforcement officers who have been trained according to the same curricula;
- updated information on the threats that the general public perceive and experience due to their online activities; a better understanding of their actions (preventive and post-incident) via a Eurobarometer survey.

2. GRANTS

The global budgetary envelope reserved for grants under this work programme is EUR 21 460 000.

2.1. Counter Terrorism

2.1.1. Call for proposals on protection in the specific context of counter-terrorism

Type of applicants targeted by the call for proposals

- Legal persons established in Member States participating in ISF-Police instrument. In duly justified cases, where their participation is necessary to achieve the objectives of the programme and if explicitly mentioned in the text of the call for proposals, legal persons established in third countries can participate, but only as co-applicants. The eligible third countries, if any, will be specified in the call for proposals.
- Public bodies, non-profit-making private entities, international organisations, or, if explicitly mentioned in the text of the call for proposals, private for-profit entities. International organisations may participate only as co-applicants and may be established outside the Member States participating in the ISF-Police instrument.

Description of the activities to be funded under the call for proposals

The call would support proposals on the protection of public spaces, chemical, biological, radiological and nuclear security (CBRN), critical infrastructure protection (CIP) or explosives and explosives precursors.

Activities to be funded include actions aiming at improving the protection of public spaces in

line with the Action Plan to improve the protection of public spaces⁸ and/or improving the preparedness and protection against CBRN attacks in line with the Action Plan to enhance preparedness against chemical, biological, radiological and nuclear security risks⁹ and/or enhancing the capacity of Member States' authorities and other stakeholders to implement Regulation 98/2013¹⁰, and/or addressing CBRN-E as well as emerging threats to critical infrastructure and public spaces.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.1.2. Direct award to the ATLAS Network

Type of applicants targeted by the direct award

- Award of grant without a call for proposal pursuant to Article 195 (f) of the Regulation (EU, Euratom) No 2018/1046¹¹ (hereinafter referred to as the Financial Regulation): grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The ATLAS Network, represented by the ATLAS Executive Bureau, is a cooperation structure between special intervention units in administrations of all EU Member States as well as Iceland, Norway and Switzerland that allows and supports different training platforms and sharing of best practices in terms of proficiency and tactics, and provides support in operational activity. Due to its composition, the ATLAS Network represents a highly specialised body that can significantly contribute to the strengthening of the capabilities and capacities of the individual special intervention units all over the EU, as well as to the increase of the performance of conducting multinational operations against terror attacks.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the action is to make EU Member States more resilient to possible terrorist attacks, which can be achieved by undertaking activities with specific characteristics increasing operational cooperation and supporting mutual actions among the members of the ATLAS Network. The ATLAS Executive Bureau will receive the grant to finance activities supporting and facilitating the work of the ATLAS Network, in particular those that will allow the different specialised groups (land, maritime, air, building and surveillance) to increase its operational proficiency and to help in carrying out various training/tactical

⁸ COM(2017) 612 final.

⁹ COM(2017) 610 final.

¹⁰ OJ L 39, 9.2.2013, p.1-11.

¹¹ OJ L 193, 30.7.2018, p.1.

response building exercises and workshops.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.1.3. Direct award to the Air Marshals Network

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The Air Marshals Network, represented by the Inflight Security Officers unit of the EU Member State holding the rotating presidency of the Air Marshals Network, consists of EU Member States participating in the International Inflight Security Officer Committee and aims to enhance expertise and efficiency of the EU Inflight Security Officers. Due to its composition, the Air Marshals Network represents a highly specialised body that can significantly contribute to the strengthening of the capabilities and capacities of the individual Inflight Security Officers units, as well as enhance the much needed cooperation and standardisation, thus increasing aviation security.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the action is to increase the aviation security. The achievement of this objective requires to undertake activities with specific characteristics enhancing expertise and efficiency of Inflight Security Officers, such as specialised common trainings and exchange of best practice, to be coordinated by the Air Marshals Network.

The beneficiary of the grant will be the Inflight Security Officers unit of the EU Member State holding the rotating presidency of the network.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.1.4. Direct award to the EU High Risk Security Network

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial

Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.

- The EU High Risk Security Network connects representatives from European operational units of law enforcement or (para) military units tasked with the prevention, detection, armed protection and securing of civil critical infrastructure, soft targets and transport hubs against acts of terror and violence. Due to its composition, the EU High Risk Security Network represents a highly specialised body that can significantly contribute to the strengthening of the capabilities and capacities of the relevant law enforcement units, contributing to a better level of preparedness and security amongst all EU Member States.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the action is to make EU Member States more resilient to possible terrorist attacks, which requires activities with specific characteristics to be coordinated by the EU High Risk Security Network. These activities will focus on the prevention, detection and response to the first phase of a possible terrorist attack by sharing and cross-training knowledge on tactics, techniques, standard operating procedures, threat/risk assessments as well as (predictive) profiling.

The beneficiary of the grant will be the relevant authority of the EU Member State holding the rotating presidency of the network.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.2. Organised crime

2.2.1. Call for proposals on fighting organised property crime

Type of applicants targeted by the call for proposals

- Legal persons established in Member States participating in ISF-Police instrument. In duly justified cases, where their participation is necessary to achieve the objectives of the programme and if explicitly mentioned in the text of the call for proposals, legal persons established in third countries can participate, but only as co-applicants. The eligible third countries, if any, will be specified in the call for proposals.
- Public bodies, non-profit-making private entities, international organisations, or, if explicitly mentioned in the text of the call for proposals, private for-profit entities. International organisations may participate only as co-applicants and may be established outside the Member States participating in the ISF-Police instrument.

Description of the activities to be funded under the call for proposals

Activities aiming at boosting the operational activities of law enforcement authorities with regard to the mobile nature of organised criminal groups in relation to organised property crime and other criminal markets, including synergies between them.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.2.2. Call for proposals on better law enforcement in the area of drugs trafficking

Type of applicants targeted by the call for proposals

- Legal persons established in Member States participating in ISF-Police instrument. In duly justified cases, where their participation is necessary to achieve the objectives of the programme and if explicitly mentioned in the text of the call for proposals, legal persons established in third countries can participate, but only as co-applicants. The eligible third countries, if any, will be specified in the call for proposals.
- Public bodies, non-profit-making private entities, international organisations, or, if explicitly mentioned in the text of the call for proposals, private for-profit entities. International organisations may participate only as co-applicants and may be established outside the Member States participating in the ISF-Police instrument.

Description of the activities to be funded under the call for proposals

Activities aiming at enhancing cooperation between EU Member States or EU Member States and third countries located along drug trafficking routes to and from the EU, in particular by supporting joint initiatives on knowledge, detection, investigation and prosecution of drugs trafficking.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.2.3. Call for proposals on joint action against trafficking in human beings addressing the culture of impunity

Type of applicants targeted by the call for proposals

- Legal persons established in Member States participating in ISF-Police instrument. In

duly justified cases, where their participation is necessary to achieve the objectives of the programme and if explicitly mentioned in the text of the call for proposals, legal persons established in third countries can participate, but only as co-applicants. The eligible third countries, if any, will be specified in the call for proposals.

- Public bodies and non-profit-making private entities.

Description of the activities to be funded under the call for proposals

Activities aiming at addressing the culture of impunity by involving law enforcement and other authorities, as well as civil society in

- developing initiatives to disrupt the financial business model of criminals (operational activities and methodologies) and address the trafficking chain via intensifying investigations, including intelligence-lead investigations, and prosecutions in the area of trafficking in human beings;
- prevention initiatives, including demand reduction of trafficking via a multi-disciplinary approach.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.2.4. Direct award to the European contact point network against corruption (EACN)

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The European contact point network against corruption (EACN) was formally established by a Council Decision 2008/852/JHA of 24 October 2008¹². It connects authorities mandated with the prevention of and fight against corruption in the European Union, and fosters closer relations between Member States and the European institutions. It provides a platform for the exchange of EU related information on effective measures and experiences, identifying opportunities, and collaboration in developing common strategies and high professional standards.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

¹² OJ L 301, 12.11.2008, p. 38-39.

The objective of the action is to strengthen the fight against corruption at EU level and to improve the coherence of anti-corruption policies and actions taken by EU Member States. The achievement of this objective requires to undertake a number of activities with specific characteristics that can be best coordinated by the EACN Network.

The EACN Secretariat will receive the grant for the organisation of the annual conference and of EACN Board meetings, as well as other activities supporting and facilitating the functioning of the network (website updates, circulation of newsletters, updating of the annual contact catalogue etc.).

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.2.5. Direct award to the European Crime Prevention Network (EUCPN)

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The European Crime Prevention Network (EUCPN), represented by the EUCPN Secretariat, aims to connect local, national and European level and to promote crime prevention knowledge and practices among the EU Member States. It was set up on 28 May 2001¹³ and then re-established on 30 November 2009 by the Council decision 2009/902/JHA¹⁴. It consists of a Board made up of national representatives, a Secretariat, as well as contact points designated by each Member State. Due to its composition, the EUCPN Network represents a highly specialised body that can significantly contribute to developing the various aspects of crime prevention at the Union level and support crime prevention activities at the national and local level.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the action is to strengthen the fight against organised crime, in particular by focusing on crime prevention. The achievement of this objective requires to undertake a number of activities with specific characteristics, that can be best coordinated by the EACN Network.

The EUCPN Secretariat representing the EUCPN Network will receive the grant for the financing of activities supporting the implementation of the Multi-Annual Strategy of the European Crime Prevention Network, i.e. be a point of reference of the target groups of the

¹³ Council Decision 2001/427/JHA, OJ L 153, 8.6.2001, p. 1-3.

¹⁴ OJ L 321, 8.12.2009, p. 44-46.

network; disseminate qualitative knowledge of crime prevention; support crime prevention activities at national and local level; contribute to the EU Policy Cycle on Serious and Organised Crime and to various aspects of crime prevention at EU level; support the Informal Network on the Administrative Approach.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.2.6. Direct award to the Anti Money Laundering Operational Network (AMON)

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The Anti Money Laundering Operational Network (AMON), represented by the yearly rotating presidency of its Steering Group, is a network of national contacts from centralised money laundering investigation units in the Member States. These units are the only agencies that can exchange national best practices on money laundering investigations in the context of an EU-wide network. It was set up in 2012 as a group for anti-money laundering investigators and its permanent secretariat is hosted by Europol. Due to its composition, the AMON Network represents a highly specialised body that can significantly contribute to the enhancing of the effectiveness of the prevention and investigation of money laundering activities through promoting and improving the international cooperation between experts from different jurisdictions.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the action is to strengthen the fight against organised crime, in particular by focusing on prevention and investigation of money laundering activities. The achievement of this objective requires to undertake a number of activities with specific characteristics, that can be best coordinated by the AMON Network.

The money laundering investigation unit of the Member State holding the rotating presidency of the AMON's Steering Group (currently consisting of seven EU Member States) will receive the grant for financing activities supporting and facilitating the work of the AMON Network by:

- maintaining and expanding its network of law enforcement operational contact points;
- establishing itself as a centre of expertise in money laundering investigations;
- promoting the exchange of information and good practice in this area;

- making recommendations addressed to the European Commission and the Council of the European Union.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.3. Cybercrime

2.3.1. *Direct award to the SENTER Network (Network for Strengthening European Network Centres of Excellence in Cybercrime)*

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The SENTER Network (Network for Strengthening European Network Centres of Excellence in Cybercrime), represented by the SENTER Association, was created in 2018. It includes entities specialised in cybercrime from several EU Member States and it is the widest existing network of such entities in the EU. Due to its composition, the SENTER Network represents a highly specialised body that can overcome fragmentation of resources in the area of cybercrime research, training and education and provide new training methods, techniques and expertise. The network will create joint Internet Groups in a few highly-focused and carefully-selected areas where different Member States will be able to collaborate, exchange ideas, plan common activities, exchange staff, and test prototypes. In this way the network will create expertise which would not have been created otherwise.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the action is to contribute to countering cybercrime and enhancing cybersecurity at the EU level. The achievement of this objective requires to undertake a number of activities with specific characteristics, that can be best implemented by the SENTER Network. In particular, it is foreseen to finance activities aiming at:

- operationalising the Network's coordination and animation structure and making it sustainable;
- extending the Network with further partners;
- reinforcing the Network's visibility and integrating it into the Commission's capacity building a holistic approach by promoting synergies and avoiding duplication with structures such as the European Cybercrime Training and Education Group (ECTEG), networks such as the European Network of Forensic Science Institutes (ENFSI),

Innovation – Law Enforcement Agencies Dialogue (I-LEAD), Innovation by Law Enforcement Agencies networking (ILEAnet), the European Network of Law Enforcement Technology Services (ENLETS) and agencies (in particular the European Union Agency for Law Enforcement Training (CEPOL) and Europol).

The beneficiary of the grant will be the SENTER Association representing the SENTER Network.

2.3.2. Direct award(s) to the European Cybercrime Training and Education Group (ECTEG)

Type of applicants targeted by the direct award(s)

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The European Cybercrime Training and Education Group (ECTEG) is composed of European Union and European Economic Area Member States law enforcement agencies, international bodies, academia, and industry. It is a unique and highly specialised entity that is able to develop training programmes for law enforcement staff taking into account its real needs, leading to an improved quality and harmonisation of all training materials for law enforcement. The key role of ECTEG in developing training materials for law enforcement experts was acknowledged in the Joint Communication ‘Resilience, Deterrence and Defence: Building strong cybersecurity for the EU’¹⁵.

Description of the activities to be funded by the grant(s) awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the following two actions is to contribute to countering cybercrime and enhancing cybersecurity at the EU level. The achievement of this objectives requires the development of very specific training materials to be developed by ECTEG.

A) Development of training programmes

ECTEG has received a first grant under the 2016 ISF-Police work programme and is producing a vast array of specific training materials, working closely with CEPOL and Europol, to make sure they are targeted to actual gaps and needs. ECTEG is also expanding to new members. To ensure that the model is sustainable, and adapted trainings are developed to address new threats and the existing ones are updated to take account of technological developments, the funding needs to be renewed.

ECTEG members will continue to produce training material in a structured manner, addressing law enforcement needs across Europe to fight cybercrime in an effective manner. To do so, new training material will be developed to remedy existing gaps between the available trainings and what is needed to build the competencies identified by the training competency framework established by CEPOL, Eurojust, Europol and

¹⁵ JOIN(2017) 450 final of 13.9.2017.

ECTEG.

ECTEG members will also continue their work to develop standards for IT crime trainings for specialised police officers across EU law enforcement.

B) Development of encryption training programmes

The Commission committed in the 11th Security Union Progress Report to provide funding for the development and delivery of training programmes for law enforcement and judicial authorities to allow them to obtain information from encrypted data when encountered in criminal investigations. A whole course integrating and updating the content developed as individual modules (funded by the ISF-Police grant under the work programme for 2016) will be created, taking into account feedback from the pilot delivery of the modules. The aim of the course is to provide a sustainable training package to allow Member States to develop their own capacity building at national level. The pilot delivery of the overarching course will provide feedback that will be taken into account before the course is finalised and provided to Member States.

Implementation

The actions will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.4. Police cooperation and information exchange

2.4.1. Call for proposals on the development and support for third countries' national and regional strategies to combat migrant smuggling

Type of applicants targeted by the call for proposals

- Legal persons established in Member States participating in ISF-Police instrument. Legal persons established in third countries can participate, but only as co-applicants. The eligible third countries will be specified in the call for proposals.
- Public bodies, non-profit-making private entities, international organisations, or, if explicitly mentioned in the text of the call for proposals, private for-profit entities. International organisations may participate only as co-applicants and may be established outside the Member States participating in the ISF-Police instrument.

Description of the activities to be funded under the call for proposals

Activities aiming at providing support to the relevant third countries for the development and implementation of an effective strategy to counter the crime of migrant smuggling, following the needs and gaps assessment already carried out (Ivory Coast, Guinea, Gambia and Economic Community of West African States (ECOWAS)) or still to be carried out in other priority countries.

This could include providing technical assistance and support to ensure that draft laws on the smuggling of migrants are fully in line with the UN Protocol against the smuggling of migrants by land, sea and air as well as providing support for their effective implementation. Support to the appointment of focal points and/or establishment of fully functional Counter

Smuggling of Migrants units in relevant administrations. Technical assistance initiatives could also cover support to departments dealing with the smuggling of migrants, including capacity building for officials across the enforcement chain. Support to initiatives should also aim at promoting sharing experience / knowledge exchange and data collection efforts.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.4.2. Call for proposals on Common Operational Partnerships to prevent and fight against migrant smuggling with competent authorities of third countries

Type of applicants targeted by the call for proposals

- Legal persons/public bodies established in Member States participating in ISF-Police instrument.

Description of the activities to be funded under the call for proposals

Activities aiming at an enhanced prevention and fight against the smuggling of migrants and trafficking in human beings by establishing Common Operational Partnerships¹⁶ (COPs) that would support structured cooperation between competent law enforcement authorities, judicial authorities and other relevant services of the participating EU Member States and third countries.

Activities could include enhanced mutual trust building between different agencies regionally, nationally and internationally; targeted capacity building and on-the-job mentoring/training; exchange of liaison officers; support the exchange of information through legal, administrative and statistical tools, all with the aim of enhanced cooperation between Member State and third country competent authorities in preventing and combating migrant smuggling.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.4.3. Direct award to the AIRPOL Network

Type of applicants targeted by the direct award

¹⁶ The concept of Common Operational Partnerships also covers Article 19 of the United Nation Convention against Transnational Organised Crime, and the EU legislation following the conclusion of the Convention by the European Union in 2004 (Council Decision 2004/579/EC) which foresees that in relation to matters that are the subject of investigation, prosecution or judicial proceedings in one or more States, the competent authorities concerned may establish joint investigation bodies.

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The AIRPOL Network (European network of airport law enforcement services), represented by the AIRPOL Management Board, is a multidisciplinary cooperation network of the police services, border guards and other relevant law enforcement services active in and around airports, established as an initiative to fight trans-border crime following a Council resolution of December 2010¹⁷. As a result of this transnational cooperation, the network possess a unique technical competence in the area of airport policing, aviation security and air border security, thus contributing to a more secure European Union.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of the direct award to the AIRPOL Management Board currently consisting of 14 EU Member States is the development of the AIRPOL Network in order to enhance the EU mitigation and response towards recently arising security threats.

Activities supporting AIRPOL in enhancing the overall security in the EU airports and civil aviation domain by:

- optimizing the effectiveness and efficiency of airport and aviation related law enforcement, border guard issues and the control of frontiers;
- building awareness, exchanging best practices and developing guidance for Member States.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.4.4. Direct award to the RAILPOL Network

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- The RAILPOL Network (European Network of Railway Police Forces), represented by the RAILPOL Secretariat, is a network of organisations responsible for policing the

¹⁷ Council resolution on the creation of a European network of airport law enforcement services (AIRPOL), 3051st JUSTICE and HOME AFFAIRS Council meeting, Brussels, 2 and 3 December 2010.

railways in EU Member States. The aim of its activities is to enhance and intensify international railway police cooperation in Europe, to prevent threats and guarantee the effectiveness of measures against cross-border crime. As a result of this transnational cooperation, the network possess a unique technical competence in the area of rail network security, thus contributing to a more secure European Union.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of this action is to enhance the overall security in the EU rail network. The achievement of this objective requires to undertake a number of activities with specific characteristics aiming at building awareness, exchanging best practices and developing guidance for Member States e.g. via organization of the Rail Action Days, that can be best implemented by the RAILPOL Network.

The RAILPOL Secretariat vested with the National Police of the Netherlands will receive the grant to finance these activities, which will include:

- attack cross-border crime in the RAILPOL domain more effectively by cross-border law enforcement operations, supported by information and intelligence;
- enhance the effectiveness of the law enforcement practices all over the EU by identification and dissemination of good practice;
- improve the effectiveness of law enforcement by cooperation with other law enforcement agencies;
- improve the effects of law enforcement and contribute to the EU priorities in the domains of fighting crime, illegal migration and terrorism by cooperation with a.o. the European Border and Coast Guard Agency (EBCGA) and Europol.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.4.5. Direct award to the AQUAPOL Network

Type of applicants targeted by the direct award

- Award of grant without a call for proposals pursuant to Article 195 (f) of the Financial Regulation: grants awarded for activities with specific characteristics that require a particular type of body on account of its technical competence, its high degree of specialisation or its administrative power, on condition that the activities concerned do not fall within the scope of a call for proposals.
- AQUAPOL (International police cooperation on the water), represented by the National Police of the Netherlands, is an EU network of maritime- and inland navigation related law enforcement authorities. It aims to improve the effectiveness and efficiency of inland- and maritime shipping related law enforcement in Europe and to contribute to a more harmonized approach of enforcement in this domain. As a result of this transnational cooperation, the network possess a unique technical competence in the area maritime- and inland navigation, thus contributing to a safe, secure and environmentally

friendly transport over water.

Description of the activities to be funded by the grant awarded without a call for proposals on the basis of Article 195 of the Financial Regulation

The objective of this action is to strengthen operational police cooperation in the area of maritime- and inland navigation. The achievement of this objective requires to undertake a number of activities with specific characteristics that can be best implemented by the AQUAPOL Network, in complementarity with the EU Policy Cycle, in particular with activities funded by Europol.

These activities include in particular counterterrorism-focused activities such as detection trials, actions addressing the issue of insider threat or aiming at improvement of protection of ships and maritime port installations against potential terrorist attacks.

Implementation

The action will be implemented directly by the Directorate-General for Migration and Home Affairs.

2.5. Emergency assistance

Type of applicants targeted by the direct award for emergency assistance

- Member States, international organisations or Union agencies. Other entities can be involved in the implementation of the action as co-applicants.
- For entities referred to in Article 8.2, points (d) and (e) of Regulation (EU) No 514/2014, namely international organisations and organisations assimilated with international organisations in accordance with Article 156 of the Financial Regulation, the budget will be implemented in indirect management.

Description of the activities to be funded by the emergency assistance direct awards

The ISF-Police shall provide financial assistance to address urgent and specific security-related incidents or newly emerging threats which have or may have a significant adverse impact on the security of people in one or more Member States.

The emergency assistance will be provided in the form of action grants awarded directly without a call for proposals, following a proposal for action, including a request for funding, submitted to the Commission by one of the eligible entities (see the type of targeted applicants above) in accordance with the provisions of Articles 8 and 10 of Regulation (EU) No. 513/2014 of the European Parliament and of the Council establishing the instrument for financial support for police cooperation, preventing and combating crime, and crisis management and in accordance with Article 195 (b) of the Financial Regulation.

Activities to be funded include specific measures that address particular gaps in enforcement capacity revealed after a crisis situation and/or with a view to preventing such situations reoccurring, especially:

- a) improvement of tools and investigative techniques;
- b) analytical, monitoring and evaluation activities, including threat, risk and impact assessments, which are evidence based;
- c) particularly innovative projects developing new methods and/or deploying new technologies with a potential for transferability to other Member States;
- d) the acquisition, maintenance and/or further upgrading of technical equipment, expertise, secure facilities, infrastructures, related buildings and systems, especially ICT systems and their components.

Implementation

The actions will be implemented directly by the Directorate-General for Migration and Home Affairs.

Selection and award criteria

Selection criteria

In accordance with Article 198 of the Financial Regulation, proposals for action shall be evaluated on the basis of the following selection criteria:

- Financial capacity - Applicants and co-applicants must have stable and sufficient sources of funding to maintain their activity throughout the period during which the activity is being carried out and to participate in its funding.
- Operational capacity - Applicants and co-applicants must have the professional resources, competences and qualifications required to complete the proposed action.

In accordance with Article 198(5) of the Financial Regulation, the verification of the financial and operational capacity will not apply to public bodies and international organisations.

Award criteria

In accordance with Article 199 of the Financial Regulation, proposals for an action will be evaluated on the basis of relevance of the proposal with regards to the objectives and the expected impact of the proposed activities on the situation in the countries concerned.

Co-financing rate and other information

The maximum possible rate of co-financing is up to 100% of the total eligible costs.

The grant will be covered by a written agreement. Emergency assistance may support expenditure incurred prior to the date of submission of the request for assistance, if this is necessary for the successful implementation of the action and it is demonstrated that the emergency situation prevailed earlier than the submission of the request.

3. PROCUREMENT

The global budgetary envelope reserved for procurement contracts in 2019 is EUR 20 050 002.

3.1. Actions implemented by procurement contracts

General description of the contracts envisaged

Counter Terrorism

- support for activities in the area of counter terrorism – studies (1 new framework contract);
- support for the Radicalisation Awareness Network (RAN Centre of Excellence) and other activities supporting the prevention policy (1 new framework contract);
- support for the protection of public spaces activities – studies, including a study on critical infrastructure protection - CIP (between 4 and 5 specific contracts under an existing framework contract);
- support for the chemical, biological, radiological, nuclear and explosives incidents (CBRN-E) Detection Pool – study, incl. negotiated procedure with equipment manufacturers (1 specific contract).

Organised crime

- technical assistance and support of the network of Local Research Correspondents on Corruption - LRCC-TAS (1 specific contract under an existing framework contract);
- Eurobarometer on general corruption (1 specific contract under an existing framework contract);
- Eurobarometer on business corruption (1 specific contract under an existing framework contract);
- study on “Freezing, confiscation and asset recovery in Member States – what works what does not work” (1 specific contract under an existing framework contract);
- study on “Organised crime in the context of the Council Framework Decision 2008/841/JHA¹⁸ on the fight against organised crime, including possible future action on witness protection” (1 specific contract under an existing framework contract);
- study on internet and drugs (1 contract);
- support to strengthen the EU Network of National Rapporteurs or Equivalent Mechanisms (NREMs) against trafficking in human beings – meetings (1 specific contract under an existing framework contract);
- support of EU Civil Society Platform against trafficking in human beings – meetings (1 specific contract under an existing framework contract);
- organisation of the event to mark the EU Anti-trafficking Day (1 specific contract under an existing framework contract);
- study for the evaluation of Directive 2011/36/EU¹⁹ (1 specific contract under an existing framework contract).

Cybercrime

- Eurobarometer on cybersecurity (1 specific contract under an existing framework contract)

¹⁸ OJ L 300, 11.11.2008, p. 42-45.

¹⁹ OJ L 101, 15.4.2011, p. 1–11.

Police cooperation and information exchange

- support for the operations of the Directorate-General for Migration and Home Affairs' secure zone (maintenance, evolutive upgrade, accreditation of IT systems, project management support, support on European Media Monitoring and possible expert support on crisis management exercises) as secure environment supporting information exchange with the European External Action Service (EEAS), Europol, the European Border and Coast Guard Agency (EBCGA), crisis management and risk assessment and strategic analysis (1 new framework contract, 20 specific contracts under an existing framework contract and 4 potential calls for tender);
- evaluations – policy cycle independent evaluation and the 5-year evaluation of the European Union Agency for Law Enforcement Training – CEPOL (2 specific contracts under a new framework contract that needs to be concluded).

Cross-cutting actions

- meetings and conferences (expert meetings, technical workshops, unforeseen events and extra meetings) - anti-corruption experience-sharing workshops for Member States' experts, meetings in the area of counter-terrorism, encryption related meetings as well as other meetings on cybercrime, law enforcement High Level Expert Group meetings, workshops on capacity building for law enforcement authorities on how to harness social media for investigative purposes regarding smuggling (indicatively 14 specific contracts under an existing framework contract);
- information and communication activities – policy support to main political initiatives (indicatively 10 specific contracts under an existing framework contract).

Implementation

These actions will be implemented directly by the Directorate-General for Migration and Home Affairs.

4. ACTIONS IMPLEMENTED IN INDIRECT MANAGEMENT

4.1. Mobility Partnership Facility III

Implementing entity

The International Centre for Migration Policy Development (ICMPD) is a specialised international organisation with a sound experience in migration dialogues with third countries and in managing funding and programmes. ICMPD successfully passed the Commission's ex-ante "pillar assessment" on its level of capacity of financial management and protection of financial interests and has been selected as the entity entrusted to implement this action in indirect management based on its competence.

Furthermore, ICMPD established a strong network with EU Member States and partner countries covered by the policy dialogues on migration and has project-based offices in some countries that have Mobility Partnerships or Common Agendas on Migration and Mobility.

Description

Mobility Partnerships were launched in 2007 as one of the bilateral cooperation frameworks to implement the Global Approach to Migration and Mobility (GAMM). The main objective of Mobility Partnerships is to offer a tailor-made policy dialogue and operational cooperation with third countries covering four GAMM thematic priorities. Migration dialogues can also take different shapes, such as Common Agendas on Migration and Mobility (CAMM). The Mobility Partnership Facility is complementary to other instruments of the Commission and was already supported under the work programmes for 2014 and for 2017 of the Asylum, Migration and Integration Fund (AMIF) and the Internal Security Fund (ISF).

Actions eligible for funding by the Facility shall be in line with the objectives of the AMIF and ISF Regulations, and each Fund will support actions falling within its remit. Priority shall be given to support:

- (i) partner countries' policy and legal frameworks for migration and mobility, including migration management, monitoring asylum and protection;
- (ii) circular and temporary migration schemes and pilot projects on legal pathways to migration;
- (iii) information to potential migrants on opportunities for legal migration and on requirements for legal stay, as well as on the risks of irregular migration;
- (iv) information on and protection of migrants, including pre-departure training;
- (v) capacity building;
- (vi) migration dialogues;
- (vii) border management;
- (viii) countering people smuggling;
- (ix) countering trafficking in human beings;
- (x) exchange of personnel;
- (xi) provision of specific equipment to build capacities;
- (xii) organisation of meetings and exchange of expertise.

Projects supported through the Mobility Partnership Facility will be implemented preferably via call(s) for proposals, open to public authorities or agencies of EU Member States as lead applicants. Public authorities of priority partner countries, international organisations or non-governmental organisations working on a non-profit basis established in the EU or in the priority partner countries will be able to apply as co-applicants (future co-beneficiaries). The Mobility Partnership Facility is funded through AMIF and ISF. When no EU Member State is in a position to apply under the call for proposals or no proposal presented could be selected for funding, the Steering Committee may task ICMPD to implement the activities concerned..

Governance and control structure

A Steering Committee for the Mobility Partnership Facility, led by the Commission and comprising representatives of the European External Action Service (EEAS), will ensure effective governance and control of the action by providing overall strategic guidance, and adopt, and whenever necessary revise, the annual work plan of the facility. ICMPD will ensure the secretariat of the Steering Committee and provide technical support/assistance when necessary. Management tasks of ICMPD include the management of the award procedures, accounting and administration of the Facility, as well as monitoring and reporting. The Steering Committee of the Facility will meet regularly and at least twice a year. For those

countries with whom a Mobility Partnership or a Common Agenda on Migration and Mobility is in place, governance structures such as Mobility Partnership meetings and local cooperation platforms will be used as the main discussion fora on migration matters.

4.2. Emergency assistance

Implementing entity

International organisations and entities assimilated with international organisations in accordance with Article 156 of the Financial Regulation that submit an application for which the action is awarded. This concerns in particular international organisation which have been subject to an ex-ante assessment pursuant to Article 154 of Regulation (EU, Euratom) No 2018/1046, including those that are signatories of a framework partnership agreement in force concluded with the European Commission pursuant to Council Regulation (EU) No 2016/369, or are covered by the Financial and Administrative Framework Agreement concluded with the United Nations. Such organisations will have to demonstrate specific technical competence and experience appropriate for the action.

Description of the activities to be funded

The ISF-Police shall provide financial assistance to address urgent and specific security-related incidents or newly emerging threats which have or may have a significant adverse impact on the security of people in one or more Member States.

The emergency assistance will be provided in the form of action grants awarded directly without a call for proposals, following a proposal for action, including a request for funding, submitted to the Commission by one of the eligible entities.

Activities to be funded include specific measures that address particular gaps in enforcement capacity revealed after a crisis situation and/or with a view to preventing such situations reoccurring, especially:

- a) improvement of tools and investigative techniques;
- b) analytical, monitoring and evaluation activities, including threat, risk and impact assessments, which are evidence based;
- c) particularly innovative projects developing new methods and/or deploying new technologies with a potential for transferability to other Member States;
- d) the acquisition, maintenance and/or further upgrading of technical equipment, expertise, secure facilities, infrastructures, related buildings and systems, especially ICT systems and their components.

Co-financing rate and other information

The maximum possible rate of co-financing is up to 100% of the total eligible costs.

Emergency assistance may support expenditure incurred prior to the date of submission of the request for assistance, if this is necessary for the successful implementation of the action and it is demonstrated that the emergency situation prevailed earlier than the submission of the request.

5. OTHER ACTIONS OR EXPENDITURE

5.1. Counter Terrorism

5.1.1. Joint Research Centre's support in the areas of explosives and critical infrastructure protection

Indicative amount

EUR 400 000

Description

Through an Administrative Arrangement, the Joint Research Centre (JRC) is expected to deliver the following results:

- provide scientific support to the European Reference Network for Critical Infrastructure Protection (ERNICIP);
- provide support (scientific expertise) in the area of explosives detection (testing of detection equipment etc.).

5.1.2. Joint Research Centre's support for the maintenance, use and further development of the Europe Media Monitor (EMM) tool

Indicative amount

EUR 300 000

Description

Through an Administrative Arrangement, the Joint Research Centre (JRC) is expected to provide support for the following actions:

- maintenance, use and further development of the customised version of JRC software modules;
- setting up of relevant categories for areas of interest to support the production of open sources products;
- support for the installation and use of a specialized software OSINT (Open Sources Intelligence) Suite in the secure zone of the Directorate-General for Migration and Home Affairs (DG HOME), including the necessary training support and clarification of technical, security and operational aspects of the deployment;
- support to DG HOME's open source monitoring, harvesting and analysis capability based in the DG HOME A4 unit.

5.2. Organised crime

5.2.1. Memorandum of Understanding with Eurostat

Indicative amount

EUR 250 000

Description

This action will be implemented via a co-delegation of the budget from the Directorate-General for Migration and Home Affairs to Eurostat, in accordance with a Memorandum of Understanding between Eurostat and the Directorate-General for Migration and Home Affairs in the area of statistics.

The objective of this ongoing action is to continue to improve the availability and quality of statistics on crime and criminal justice at EU level (including migrant smuggling and trafficking in human beings), to be used for the programming and implementation of EU policies. The ultimate objective is to include all crime types in the data collection. The decision about incorporating new topics into regular statistics will be based on analyses of data availability, data quality, and user value.

5.2.2. Maintenance of the EC anti-trafficking website

Indicative amount

EUR 40 000

Description

This action will be implemented via a co-delegation of the budget from the Directorate-General for Migration and Home Affairs to Directorate General for Justice and Consumers and Directorate General for Informatics (DIGIT), in accordance with the relevant Memoranda of Understanding.

The objective of this ongoing action is to support the maintenance, including content management, of the EC anti-trafficking website.